

## Message Text

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ORIGIN IO-11

INFO OCT-01 EUR-12 ISO-00 AF-06 ARA-06 EA-07 NEA-10 AID-05

FEA-01 ACDA-05 AGR-05 CEA-01 CEQ-01 CG-00 CIAE-00

CIEP-01 OFA-01 COME-00 DLOS-04 DODE-00 DOTE-00 EB-07

EPA-01 ERDA-05 FMC-01 TRSE-00 H-02 INR-07 INT-05

JUSE-00 L-03 NSAE-00 NSC-05 NSF-01 OES-03 OMB-01

PA-01 PM-04 PRS-01 SP-02 SS-15 USIA-06 SAL-01 PCH-04

/152 R

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ARA:MR. RYAN (DRAFT)

AF:MR. JAMES (DRAFT)

AID:MR. EVANS (DRAFT)

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R 150340Z PEB 76

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS

INFO AMCONSUL MONTREAL

C O N F I D E N T I A L STATE 037591

ROME FOR FAO, MONTREAL FOR ICAO

E.O. 11652: GDS

TAGS: PORG, PFOR, US

SUBJECT: MULTILATERAL AFFAIRS: DEPT'S ORGANIZATION,  
ACTIVITIES AND OBJECTIVES; REQUEST FOR MULTILATERAL  
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INFORMATION ON HOST GOVERNMENTS

REF: A) STATE 303856 (12/29/75); B) STATE 13264;  
C) STATE 29255(NOTAL)

DEPT POUCH BEIRUT AND SUVA. KUWAIT POUCH BAGHDAD.

FOR AMBASSADOR AND MULTILATERAL AFFAIRS OFFICER

1. REFTELS A AND B PROVIDED BASIC GUIDANCE ON CURRENT EFFORT TO EXPAND AND IMPROVE HANDLING IN BILATERAL RELATIONS OF MULTILATERAL MATTERS THROUGH FREQUENT AND REGULAR DIPLOMATIC EXCHANGES SUPPORTED BY TIMELY GUIDANCE AND ASSISTANCE FROM THE DEPARTMENT. THIS MESSAGE COVERS CERTAIN ADMINISTRATIVE ASPECTS OF THIS EFFORT, IDENTIFIES ITS FIRST OBJECTIVES AND ACTIVITIES, AND REQUESTS SUBMISSION OF INFORMATION ON THE MULTILATERAL POLICY-MAKING AND OBJECTIVES OF HOST GOVERNMENT BY FEBRUARY 27. FURTHER CABLES ARE IN PREPARATION GIVING SPECIFIC GUIDANCE ON REGULAR BILATERAL DISCUSSION OF 7TH SPECIAL SESSION FOLLOW-UP, LAW OF THE SEA, KOREA, AND PUERTO RICO, AND

CONVEYING BACKGROUND AND REPORTING REQUIREMENTS ON VARIOUS MEETINGS AND DISCUSSIONS PRECEDING THE NON-ALIGNED SUMMIT IN COLOMBO THIS AUGUST.

2. MANY POSTS HAVE ALREADY REPORTED TO DEPARTMENT DESIGNATION OF MULTILATERAL AFFAIRS OFFICERS (MLOS). OTHERS SHOULD DO SO WITHIN A WEEK. IN ADDITION TO DUTIES ESTABLISHED BY CERP AND OTHER REQUIREMENTS, MLOS WILL NOW HAVE PRIMARY RESPONSIBILITY FOR CO-ORDINATING THE COLLECTION OF INFORMATION, AND THE DISSEMINATION OF OUR VIEWS ON MULTILATERAL MATTERS WITH ALL ELEMENTS OF COUNTRY TEAM, AND ARRANGING FOR REGULAR AND FREQUENT DISCUSSIONS OF THESE ISSUES AT APPROPRIATE LEVELS IN HOST GOVERNMENT IN THE COURSE OF CALLS AND CONTACTS INVOLVING PRIMARILY BILATERAL ISSUES. FOR THESE DISCUSSIONS MLOS SHOULD PREPARE BRIEFING PAPERS AND TALKING POINTS DRAWN FROM FORTHCOMING CIRCULARS INCLUDING THOSE MENTIONED IN PARA 1.

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3. IN DEPARTMENT, OFFICE OF MULTILATERAL AFFAIRS (IO/MLA) WILL CARRY OUT FUNCTIONS PARAGRAPH 3, REFTEL A, AND PARAGRAPH 2, REFTEL B, IN LARGE PART BY DRAWING ON RESOURCES OF OTHER OFFICES IN IO, WHICH WILL CONTINUE TO BE RESPONSIBLE FOR MANAGING MULTILATERAL ISSUES IN THE VARIOUS FORA IN THE UN AND UN SYSTEM, TO GIVE REGIONAL BUREAUS IN DEPARTMENT TIMELY AND COMPLETE INFORMATION

WITH WHICH TO PROVIDE GUIDANCE TO MLOS IN THEIR POSTS AND TO SUPPORT CONSULTATIONS IN WASHINGTON. IO/MLA WILL ALSO OCCASIONALLY PREPARE BASIC INSTRUCTIONS FOR USE WORLD-WIDE, OR REGIONALLY, ON GENERAL OBJECTIVES AND IMPORTANT FORTHCOMING MEETINGS, AND ASSEMBLE AND DISTRIBUTE MATERIALS AND DOCUMENTS TO COUNTRY OFFICERS AND MLOS IN POSTS.

4. CABLES ON MULTILATERAL ISSUES SENT DURING MEETINGS IN WHICH THEY ARE EXPECTED TO ARISE SHOULD IDENTIFY ON THE SUBJECT LINE MEETING, ISSUE, AND, IF POSSIBLE, AGENDA ITEM, E.G. QUOTE 31ST UNGA: KOREA END QUOTE. THIS WILL ENSURE THAT DEPT OFFICE IMMEDIATELY RESPONSIBLE FOR THE ISSUE RECEIVES ACTION. WHEN RELEVANT MEETINGS NOT IN SESSION, APPROPRIATE GEOGRAPHIC OFFICE AND IO/MLA WILL SHARE ACTION, AND SUBJECT LINE SHOULD BEGIN WITH WORDS QUOTE MULTILATERAL AFFAIRS END QUOTE, E.G. QUOTE MULTILATERAL AFFAIRS: MARGINALIAN FOREIGN MINISTER'S VIEWS ON KOREAN QUESTION END QUOTE. HOWEVER, REPORTS IN FULFILLMENT OF CERP REQUIREMENTS AND, IN GENERAL, REPORTING ON THE ACTIVITIES OF UN BODIES IN CARRYING OUT ECONOMIC DEVELOPMENT AND SIMILAR PROGRAMS NEED NOT CARRY QUOTE MULTILATERAL AFFAIRS END QUOTE IDENTIFIER UNLESS ORIGINATOR CONSIDERS IT APPROPRIATE.

5. DEPARTMENT IS ASSEMBLING FOR POSTS A COLLECTION OF DOCUMENTS AND MATERIALS INCLUDING FULL SET OF 30TH UNGA RESOLUTIONS WITH VOTES BY COUNTRY, LIST OF KEY 30TH GA BALLOTINGS AND COUNTRY VOTES, AND LISTS OF MEMBERS OF IMPORTANT UN BODIES AS WELL AS VOTING BLOCS, GROUP OF 77, AND NON-ALIGNED CO-ORDINATING GROUP. POSTS ARE URGED TO SUBMIT THEIR OWN IDEAS AND REQUESTS ON MULTILATERAL MATERIALS THEY NEED, AND FORM IN WHICH THESE WOULD BE MOST USEFUL. WE HAVE ALREADY RECEIVED A NUMBER OF THOUGHTFUL APPRAISALS AND SUGGESTIONS  
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AND ARE ATTEMPTING TO IMPLEMENT THEM ESPECIALLY IDEA OF PRE-TRANSLATED AIDE-MEMOIRES.

6. IN ORDER TO ASSESS POSSIBILITIES FOR FUTURE, ALL REPEAT ALL POSTS REQUESTED TO COMPLETE QUESTIONNAIRE IN PARA 7 BY MARCH 1. MANY POSTS HAVE ALREADY REPORTED EXTENSIVELY ON SOME OF THESE QUESTIONS. IN SUCH CASES, THEY ARE ENCOURAGED TO CITE RELEVANT MESSAGES IN REPLY AFTER DETERMINING THAT THESE ARE FULLY CURRENT AND RESPONSIVE. FOR LARGE OR COMPLEX GOVERNMENTS IT WILL BE AS IMPOSSIBLE TO ANSWER SOME OF THESE QUESTIONS IN DETAIL WITHIN CABLE LIMITS AS IT WOULD BE FOR USG. REPLIES SHOULD GIVE CLEAR GENERAL UNDERSTANDING SUFFICIENT TO PERMIT DRAFTING OF FULLY USEFUL AND

REALISTIC INSTRUCTIONS ON MULTILATERAL ISSUES AFFECTING YOUR COUNTRY. HELPFUL STARTING POINTS IN MANY CASES MAY BE HOST GOVERNMENT'S DECISION-MAKING ON POSITIONS FOR KEY 30TH UNGA VOTES PARAGRAPH 3(A) ABOVE, AND ON ITS GENERAL STRATEGY FOR 30TH UNGA AS A WHOLE. IF HOST COUNTRY IS NOT A MEMBER OF THE UN, BASE REPLIES ON ITS PARTICIPATION IN OTHER INTERNATIONAL MEETINGS OR ORGANIZATIONS.

7(A) WHAT ARE YOUR COUNTRY'S PRIMARY MULTILATERAL INTERESTS AND OBJECTIVES IN 1976? THIS INCLUDES SUBSTANTIVE MATTERS SUCH AS GENERAL ISSUES, OR INITIATIVES WHICH COUNTRY MAY MAKE IN MEETINGS, COUNTRY'S DESIRE FOR MEMBERSHIP IN MULTILATERAL BODIES, CANDIDACIES OF INDIVIDUALS FOR POSITIONS IN MULTILATERAL ORGANIZATIONS OR BODIES.

(B) TO WHAT EXTENT DO OTHER COUNTRIES AND GROUPS OF COUNTRIES AFFECT HOST GOVERNMENT'S MULTILATERAL POLICY-MAKING AND ITS DECISIONS ON SPECIFIC MULTILATERAL ISSUES? DOES HOST GOVERNMENT HAVE, OR TRY TO EXERT, INFLUENCE ABOUT THESE MATTERS ON OTHER COUNTRIES OR GROUPS OF COUNTRIES? INDICATE WHICH IN EACH CASE.

(C) DOES HOST GOVERNMENT FULLY INSTRUCT ITS DELS TO MAJOR INTERNATIONAL MEETINGS? CAN IT RETAIN EFFECTIVE CONTROL OVER THEM WHILE MEETINGS ARE IN PROGRESS? IS CONFIDENTIAL

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DELS' REPORTING SUFFICIENT TO MAKE INSTRUCTIONS FROM THE CAPITAL TIMELY AND REALISTIC?

(D) DO HOST COUNTRY PERMANENT REPRESENTATIVES OR HEADS OF DELEGATION AT NEW YORK, GENEVA, SPECIALIZED AGENCIES, REGIONAL ECONOMIC COMMISSIONS, AND MAJOR REGIONAL ORGANIZATIONS HAVE ACTUAL OR POTENTIAL INDEPENDENT POLITICAL POWER WHICH MAKES IT DIFFICULT FOR GOVERNMENT TO CONTROL/INSTRUCT THEM?

(E) IS HOST GOVERNMENT NORMALLY RECEPTIVE TO U.S. REPRESENTATIONS ON MULTILATERAL ISSUES? IS CONCEPT THAT USG/HOST GOVERNMENT INTERACTION ON THESE ISSUES IS PART OF BILATERAL RELATIONS DIFFICULT TO ACCEPT? DOES HOST GOVERNMENT SOLICIT USG SUPPORT THROUGH EMBASSY ON MULTILATERAL MATTERS OF SUBSTANCE OR ON ITS GENERAL APPROACH TO, AND PRIORITIES IN, INTERNATIONAL ORGANIZATIONS?  
INGERSOLL

NOTE BY OCT: POUCHED BEIRUT ANF SUVA.

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NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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